



# City of Sanibel

800 Dunlop Road  
Sanibel, FL 33957

## Meeting Agenda - Final

### Transportation Master Plan Steering Committee

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Wednesday, May 20, 2026

1:30 PM

MacKenzie Hall - 800 Dunlop Road

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#### 1. Call To Order

#### 2. Pledge of Allegiance

#### 3. Roll Call

- a. Motion to excuse absent member(s):

#### 4. Consent Agenda

- a. Adoption of March 18, 2026, Meeting Minutes

Attachments:      [March 18, 2026 Meeting Minutes](#)

#### 5. New Business

- a. Recap of public workshop on Thursday, March 26, 2026

- b. Project Recommendations:

- i. Traffic Recommendations
- ii. Wildlife Recommendations
  - Animal Behavior
  - Driver Behavior
- iii. Multimodal Recommendations

Attachments:      [PowerPoint Presentation](#)

#### 6. Public Comments

#### 7. Next Meeting Date

- a. TBD

Attachments:      [Transportation Master Plan Steering Committee Meeting Schedule 2026](#)

#### 8. Adjournment

### RULES OF CIVILITY FOR PUBLIC PARTICIPATION

In recognition that public discourse is essential to the democratic system of government on April 16, 2002, Sanibel City Council adopted a Proclamation embracing civility in public deliberations. These rules were updated February 22, 2007.

Therefore, Sanibel City Council sanctioned these rules for public participation while conducting meetings and workshops:

1. Speakers are permitted to deliver his or her comments without interruption.
2. Speakers and debates should focus on issues, not on persons or personalities.
3. Persons are encouraged to participate in the governmental process.
4. To allow time to hear all points of view, speakers are allotted 3 minutes each time they are recognized.
5. Sidebar discussions while others are speaking are not permitted in Council Chambers. These discussions are to be removed from the chamber so as not to be disruptive to those conducting and following Council business.
6. Only the speaker recognized by the Chairperson has the floor. Speakers should raise their hand to be recognized. Speakers should identify themselves for the record. Speakers should utilize the microphone so that their comments can be recorded.
7. Anyone wishing to speak on an issue is given an opportunity to speak before speakers are recognized for an opportunity to speak a second time on an issue.
8. We seek to understand one another's points of view.
9. Anger, rudeness, ridicule, impatience and lack of respect for others are not acceptable behavior. Demonstrations in support or opposition to a speaker or idea such as clapping, cheering, booing or hissing or intimidating body language are not permitted in Council Chambers or workshop facilities.
10. We should all take initiative to make things better. Our goal is to foster an environment, which encourages a fair discussion and exchange of ideas without fear of personal attacks.

As approved 022007  
Sanibel City Council

In accordance with the Americans With Disabilities Act, persons needing a special accommodation to participate in this proceeding, to include hearing impairment, should contact Scotty Lynn Kelly, City Clerk, no later than one day prior to the proceedings at (239) 472-3700. For additional assistance if hearing impaired, telephone the Florida Relay Service at 711.

Citizens may request to receive Sanibel City Council and Planning Commission meeting agenda directly via e-mail. Citizens wishing to receive a copy of the agenda via e-mail may do so by visiting the City's website at [www.mysanibel.com](http://www.mysanibel.com). Additionally, citizens may register to receive City announcements such as press releases.



**Meeting Minutes - Draft**  
**Transportation Master Plan Steering**  
**Committee**

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Wednesday, March 18, 2026

1:30 PM

MacKenzie Hall - 800 Dunlop Road

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**1. Call To Order**

The meeting convened at 1:32 p.m.

**2. Pledge of Allegiance**

Chair Millar led the Pledge of Allegiance.

**3. Roll Call**

**Present:** 5 - Bill Millar, Erika Steiner, Evelyn Stewart, Pasquale Russo and Alternate Committee Member Allie Pecenka

**a.** Motion to excuse absent member(s):

All members were in attendance.

**4. Consent Agenda**

**a.** Adoption of January 21, 2026, Meeting Minutes

**Committee Member Russo moved, seconded by Committee Member Steiner, to adopt the January 21, 2026, minutes. The motion carried.**

**5. Old Business**

**a.** Public involvement status:

- i. Recap of focus group interviews
- ii. Discuss upcoming public workshop on Thursday, March 26, 6-8 PM at the Community House

Planning Director Paula McMichael introduced Chris Zuppa, Ned Baier (Project Manager), and Mellisa Martin, Consultants with Volkert, Inc., who provided a brief PowerPoint presentation regarding public involvement to date.

Update from the Focus Group Interviews:

Discussion ensued regarding providing additional backup materials behind the opposition to certain topics (widening roads, ferry service, etc.) to the Committee for consideration. Ms. Martin advised there is additional information in the summary report that will be provided to the Committee and added to the record. Further

discussion ensued regarding what "reverse travel lanes" may entail and not being a feasible consideration.

Discussion further ensued regarding the topic of dedicated bike lanes or "pull-out" areas along Periwinkle for e-bikes, golf carts, etc. Mr. Zuppa spoke to the need to update the comp plan in order to add lanes and feasibility is being considered. Committee Members inquired what data could be provided from the focus groups.

Mr. Baier provided background from Focus Group 1's discussions relating to opposition to ferry service, speed humps, concerns about a round about, and opposition to scooters and electric mobility devices on the shared use paths. Discussion ensued regarding the definition of a "scooter" and safety concerns related to use of scooters, opposition to use of Lime scooters, and ferry service considerations. Committee Members expressed the desire to get people on the island with less traffic, needing to understand what is changing on Captiva, and how growth can be monitored and controlled. Mr. Zuppa clarified the goal is to improve traffic, not to limit people coming onto the islands.

Chair Millar advised the upcoming public workshop is scheduled for Thursday, March 26th from 6-8 pm and will be held at the Sanibel Community House. Ms. McMichael advised the workshop would be hybrid with the opportunity for the remote participation. Ms. Martin provided more information on the marketing efforts for the workshop and process for additional public participation.

## 6. New Business

- a. Update on existing conditions and preliminary list of transportation capital projects. **(Supplement 1)**

Mr. Zuppa continued the PowerPoint presentation speaking to the map and data relative to wildlife strikes on the island. Discussion ensued regarding including the total population of the animals being tracked and why the Eastern Screech Owl is not included in the list. Continued discussion ensued regarding traffic calming, exploration of options for wildlife protection, not recommending pull-out areas. Rachel Rainbolt, Conservation Officer, Natural Resources Department, spoke to the reasoning for the screech owls being left out of the nationwide list while being the number one struck species on the island.

The presentation continue relative to road elevations. Committee members asked what the base level was, what the relative range is, and what the value of the data is. Mr. Zuppa spoke to the base level being "mean sea-level in Quebec, Canada", using information from the stormwater master plan data, and project idea themes. Discussion ensued regarding traffic operations and calming options. Mr. Baier spoke to having visual presentations to demonstrate some of the ideas for use in public

involvement moving forward. Committee Members expressed the desire preservation of the soul of Sanibel to be the goal.

**b.** Drone videos of Periwinkle/Causeway traffic

Mr. Zuppa played some drone footage demonstrating the traffic issues on the island. Discussion ensued regarding how the data could be used to train traffic aides and recommend projects for improvement.

**7. Public Comment**

Public Comment:

- Roy Giles - Periwinkle Park - spoke to aerial transport (gondola system) being an environmentally protective option to improve traffic on the island
- Ed Holden - Sanibel Resident - spoke to the topic of "curb cuts" and the need to include risk in the report data.

Discussion ensued regarding connectivity for parcels and businesses on the Periwinkle corridor and possibility of incentivizing shared parking or interconnectivity for businesses. Ms. McMichael spoke to the code requirements and incentives.

**8. Next Meeting Date**

- a.** Wednesday, May 20, 2026, at MacKenzie Hall

**9. Adjournment**

With there being no further business, the meeting adjourned at 3:19 P.M.



# City of Sanibel Transportation Master Plan

Steering Committee Meeting  
May 20, 2026



# Staff and Team Introductions

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MySanibel™  
*City of Sanibel, Florida*

VOLKERT



**K** KITTELSON  
& ASSOCIATES

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24-7 CONSULTING



# Today's Agenda

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## **Public Workshop Update**

- Attendance
- Poll Results
- Key Comments
- Second Public Workshop

## **Project Recommendations**

- Traffic Recommendations
- Wildlife Recommendations
  - Animal Behavior
  - Driver Behavior
- Multimodal Recommendations

## **Next Steps**

# Public Workshop Update

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**Date:** Thursday, March 26, 2026

**Time:** 6 p.m. to 8 p.m.

**In Person:**

Sanibel Community House

2173 Periwinkle Way, Sanibel, FL 33957

**Hybrid:**

Facebook Live



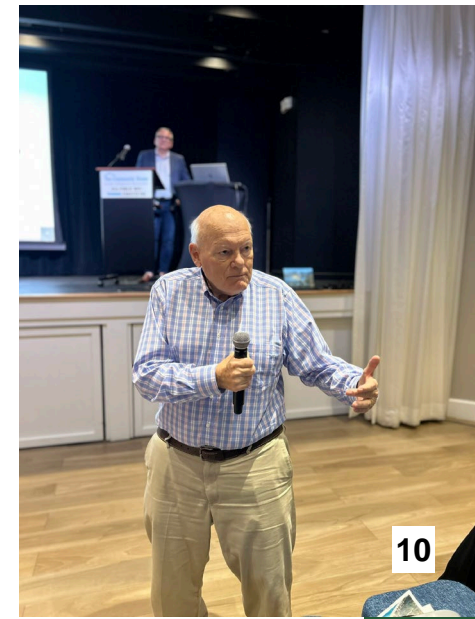
# Public Workshop Update

## In Person

- 66 Signed In
- ~12 didn't sign in
- A lot of questions & comments from the attendees during Q&A

## Facebook Live

Available on YouTube



# Poll Results

## Q1 of 3: What mobility and infrastructure idea(s) do you prefer?

Project Idea	Count	Percentage
Fill Shared Use Path Gaps	23	25.00%
Island Circulator	21	22.83%
Water Taxi	13	14.13%
On-Demand Transit	10	10.87%
Elevated Roads	9	9.78%
New Commercial Parking in the Town Center District	8	8.70%
Mobility Hub(s)	7	7.61%
Dynamic Messaging Boards	1	1.09%
Total Mentions	92	100.00%

# Poll Results

## Q2 of 3: What safety improvement(s) do you prefer?

Safety Improvement	Count	Percentage
Safety Improvements and Intersection Improvements	20	34.48%
New Crosswalks	12	20.69%
Traffic Calming	10	17.24%
Pull Offs for Lower Speed Travel	10	17.24%
Streetlights at Major Crosswalks and Intersections	6	10.34%
Total Mentions	58	100.00%

# Poll Results

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## Q 3 of 3 Did we missing anything? If so, please tell us your idea(s).

### Key Priorities:

- Shuttle services and park-and-ride systems
- Smarter traffic management (reversible lanes, dynamic pricing, real-time signals)
- E-bike and golf cart regulation on shared paths
- Infrastructure for electric vehicles elevated above flood levels
- Coordination with Lee County and regional developments
- Protecting conservation areas while improving transportation

Category	Comment
Traffic & Roadway Management	Reversible lanes from Periwinkle across the causeway during afternoon rush hour (45 min)
Traffic & Roadway Management	Dynamic bridge pricing - charge tolls to exit the bridge
Traffic & Roadway Management	Remove toll plaza and work with Lee County for 2 outbound lanes on causeway
Traffic & Roadway Management	Use 'the gulf' roadways as alternative exit route from island
Traffic & Roadway Management	Establish daily car limit based on road capacity (similar to European cities)
Traffic & Roadway Management	Partner with route mapping services (Google Maps, Waze) for preferred routes
Traffic & Roadway Management	Leverage Flock data for real-time traffic signal control
Public Transit & Shuttles	Trolley/tram services and on-demand pickups for employees, tourists, residents
Public Transit & Shuttles	Park-and-ride system near Punta Rassa to reduce on-island parking issues
Public Transit & Shuttles	Off-island shuttle service from parking areas (e.g., behind Walmart) for day-trippers
Public Transit & Shuttles	Coordinate transit with Grand Calusa (Sanibel Outlets) development
Public Transit & Shuttles	Trolley service may need dedicated on-island parking; consider off-island trolley with Lee County
Bike & Pedestrian Safety	Class 2 and 3 e-bikes negatively impacting safety on Shared Use Path (SUP)
Bike & Pedestrian Safety	Address proliferation of golf carts on roadways
Bike & Pedestrian Safety	Enhanced SUP safety needed, especially on narrow sections
Bike & Pedestrian Safety	Address responsibilities of bikers and pedestrians for safety—not just cars
Environmental & Conservation	Keep Island Inn Road unpaved and not a through road to protect conservation areas
Environmental & Conservation	Implement wildlife crossings (culverts) into infrastructure
Environmental & Conservation	Any SUP improvements should avoid encroachment on conservation land
Environmental & Conservation	If lighting added, use motion-activated systems; consider red lights to minimize impact
Infrastructure & Electrification	Plan for EV charging infrastructure elevated above storm surge/flooding levels
Growth & Development	Address Captiva growth project and proposed roundabout directly
Growth & Development	Incorporate higher-density development plans on Captiva
Traffic Management & Tourism	Concern that improved traffic handling may increase total tourism—how to limit it?
Traffic Management & Tourism	Emphasize solutions that reduce vehicles without reducing visitors ('visit without renting a car')

# Public Workshop Comments

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## Key Comment Themes

- Roundabout
- Intersection signs for bikers
- Reminder: Reduce curb cuts with shared use path crossings
- Will rerouting the evacuation route to Palm Ridge from Tarpon Bay Road help with both the Town Center and emergency management?
- Mobility & Infrastructure Enhancements for the Town Center Parking

# Public Workshop Comments

## Key Comments Themes

- Build another bridge
- Dedicated bus pick up from Ft. Myers Beach to Sanibel with drop offs at the beaches
- Add a stop sign at Rabbit Road/Sanibel Captiva Road
- LeeTran provide a free, seasonal service to Sanibel
  - Free employee service from areas (Cape Coral / Lehigh / FM) to Sanibel / Captiva

# Second Public Workshop

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**Date:** Thursday, June 25, 2026

**Time:** 6 p.m. to 8 p.m.

**In Person:**

Sanibel Community House

2173 Periwinkle Way, Sanibel, FL 33957

**Hybrid:**

Facebook Live

# Project Website

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<https://www.mysanibel.com/631/The-Transportation-Master-Plan-Update>



**We want  
to hear  
from YOU!**

**Send comments/questions to:**

**Consultant Project Manager**

Ned Baier, AICP, Volkert, Inc.

1408 North Westshore Blvd., Suite 600

Tampa, Florida 33607

Ned.Baier@volkert.com

813-245-1618

# Project Ideas Themes

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Island Circulator

On-Demand Transit

Mobility Hub(s)

Water Ferry/Taxi

New Commercial Parking (Not Beach)

Safety Improvements and Intersection Improvements

New Crosswalks

Fill Shared Use Path Gaps

Traffic Calming (e.g., Wild Mile)

Dynamic Messaging Boards

Elevated Roads (Stormwater Master Plan Projects)

Drainage and Stormwater (Stormwater Master Plan Projects)

Streetlighting Plan (at Major Crosswalks and Intersections)

Pull Offs for Lower Speed Travel

# Traffic Recommendations

## Periwinkle Way and Causeway Boulevard/Lindgren Boulevard

Two options:

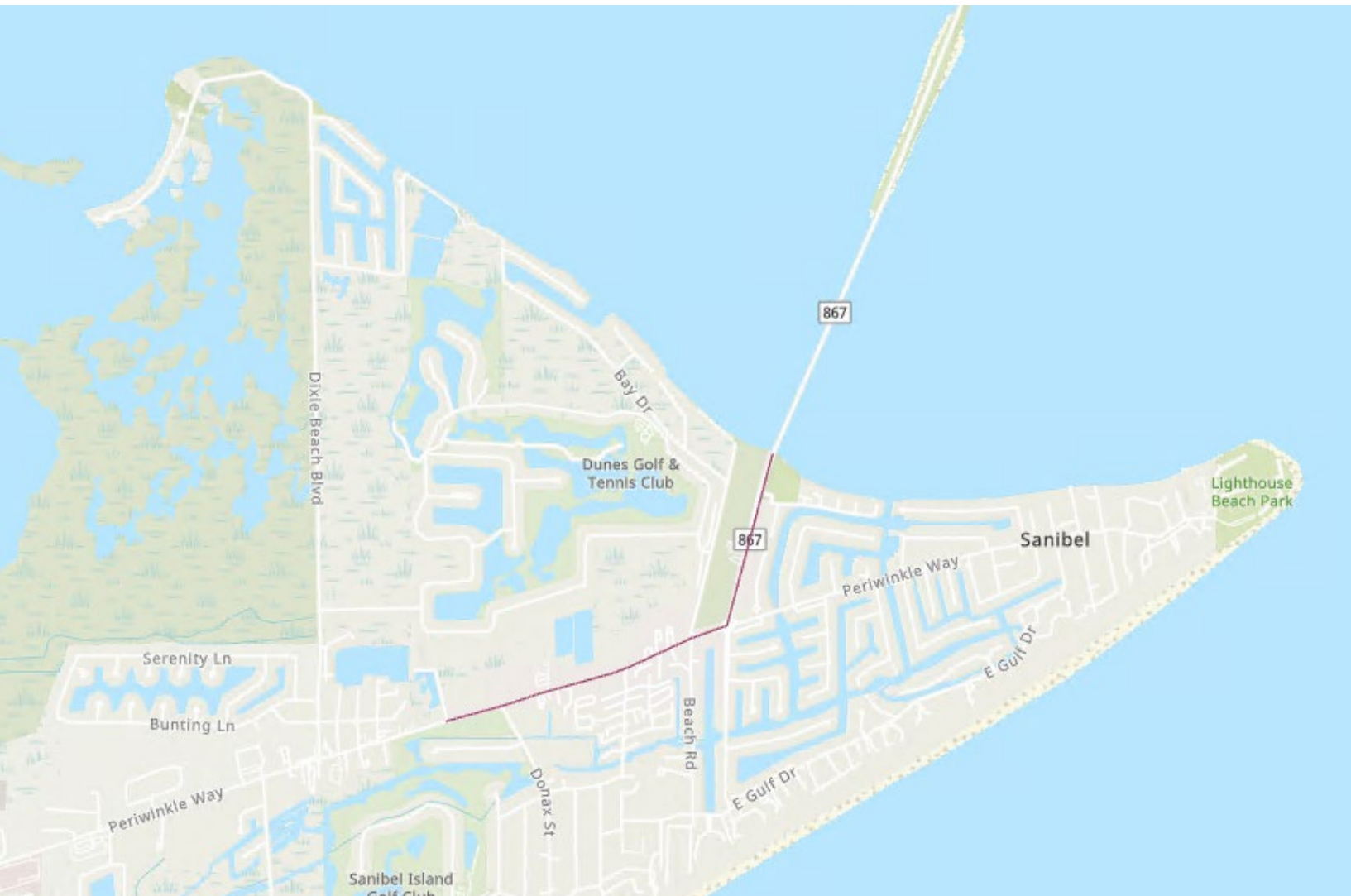
- Convert the intersection to a roundabout, as recommended in a previous study
- Conduct a study on a quadrant roadway intersection
  - EB left turn rerouted to Bailey Road, requiring a new connector roadway from Bailey Road to Causeway Boulevard
  - This new road would also accommodate SB right turns

# Traffic Recommendations



Increase southbound left turn capacity by providing a shared through-left lane in addition to the existing exclusive left turn lane

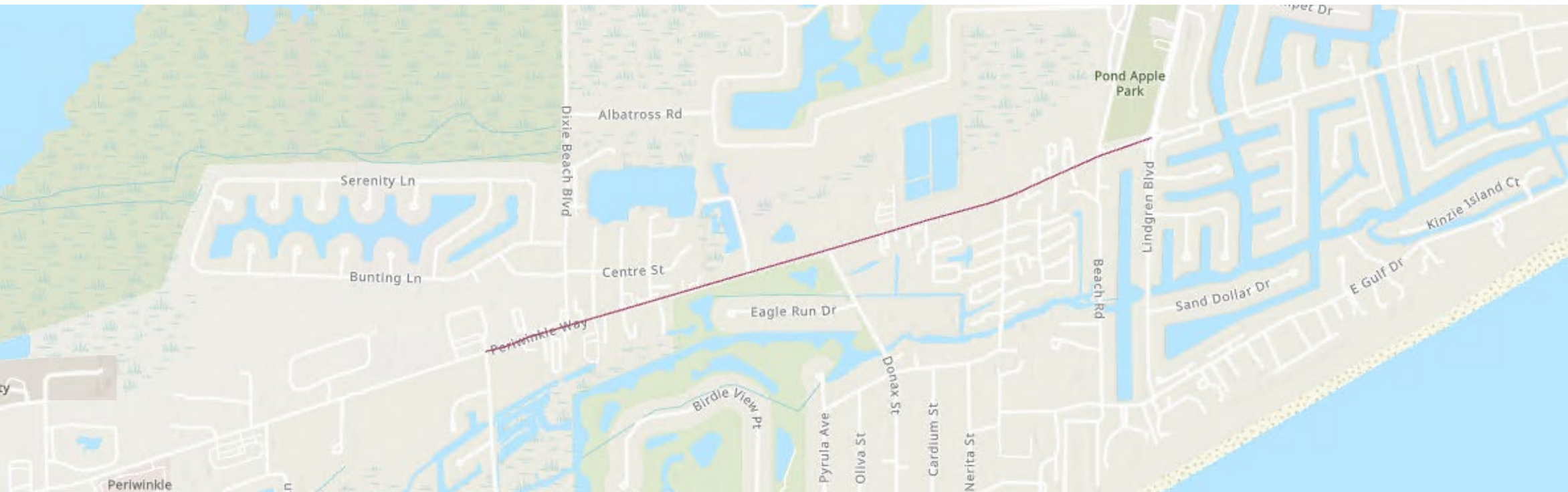
# Traffic Recommendations



Evaluate the possibility of a reversible lane from the island entrance to west of Donax Street

This lane would improve corridor efficiency by aligning capacity with directional demand

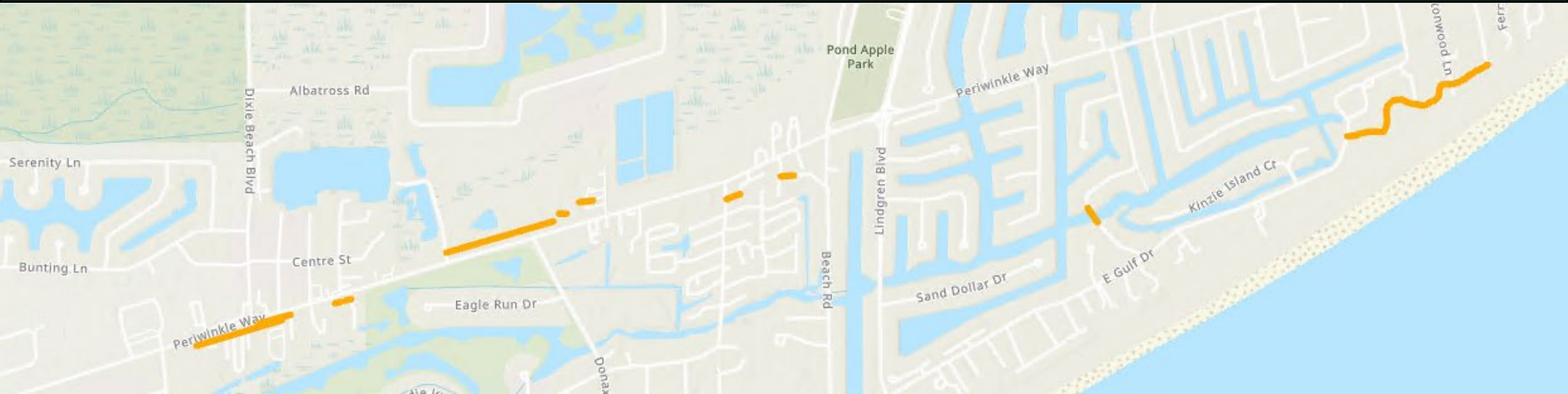
# Traffic Recommendations



Evaluate a possible two-way left turn lane on Periwinkle Way between Causeway Road/Lindgren Boulevard and Casa Ybel Road.

This lane would improve traffic flow and access to adjacent properties by providing a dedicated space for left-turning vehicles.

# Traffic Recommendations



Cross-access would provide an alternative route for community traffic, allowing westbound trips to use East Gulf Drive instead of Periwinkle Way, thereby reducing traffic on Periwinkle Way.

Explore cross-access opportunities and driveway modifications along and near Periwinkle Way to reduce turning conflicts.

# Traffic Recommendations



Close gaps along Bailey Road and Beach Road, allowing them to serve as parallel facilities to Causeway Boulevard and Lindgren Boulevard

# Safety Recommendations

Conduct a traffic control study to evaluate opportunities to improve safety, focusing on these locations:

- Periwinkle Way
  - @ Causeway Boulevard/Lindgren Boulevard
  - @ Bailey Road
  - @ Casa Ybel Road
  - @ Palm Ridge Road
- Rabbit Road and Sanibel-Captiva Road
- Jerry's and Dixie Beach Boulevard

# Safety Recommendations

- Upgrade existing crosswalks to high-visibility crosswalks
- Evaluate locations for RRFBs and raised crosswalks
- Install chevron signs and nature-safe lighting at curves along Sanibel-Captiva Road
- Look into speed management strategies such as horizontal and vertical deflection, roundabouts, and splitter islands



Source: N Ivanhoe Blvd and N Orange Ave, Orlando.  
Kittelson & Associates, Inc.



Source: FHWA

# Wildlife Recommendations: Animal Behavior



Remove fruiting and seed-producing vegetation along roadways to reduce food sources that attract animals



Add poles to alter bird flight paths



Install wildlife culverts and tunnels to provide safe crossings for reptiles and amphibians



Add fencing to guide animals to crossing points



Source: Shirley Denton, Atlas of Florida Plants



Source: John Phelan via Wikimedia Commons

# Wildlife Recommendations: Animal Behavior



● Wildlife Culvert/Tunnel

● Report Injured Animal Sign

# Wildlife Recommendations: Driver Behavior



Improve nighttime visibility by adding raised retroreflective markers, high visibility striping, and animal-safe lighting



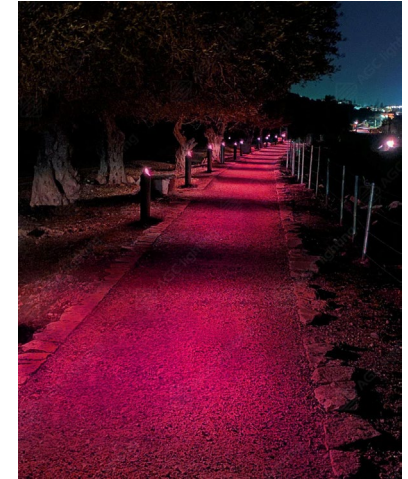
Implement seasonal or nighttime speed reductions in high wildlife activity areas



Add signs to encourage reporting of roadkill and inform drivers about seasonal mating periods



Install raised crosswalks and roundabouts for traffic calming



Source: AGC Lighting



Source: Florida Fish and Wildlife Conservation Commission

# Wildlife Recommendations: Driver Behavior



Remove Seed/Fruit Trees and Add Poles

Seasonal/Nighttime Speed Limits

● Roundabout

● Raised Crosswalk

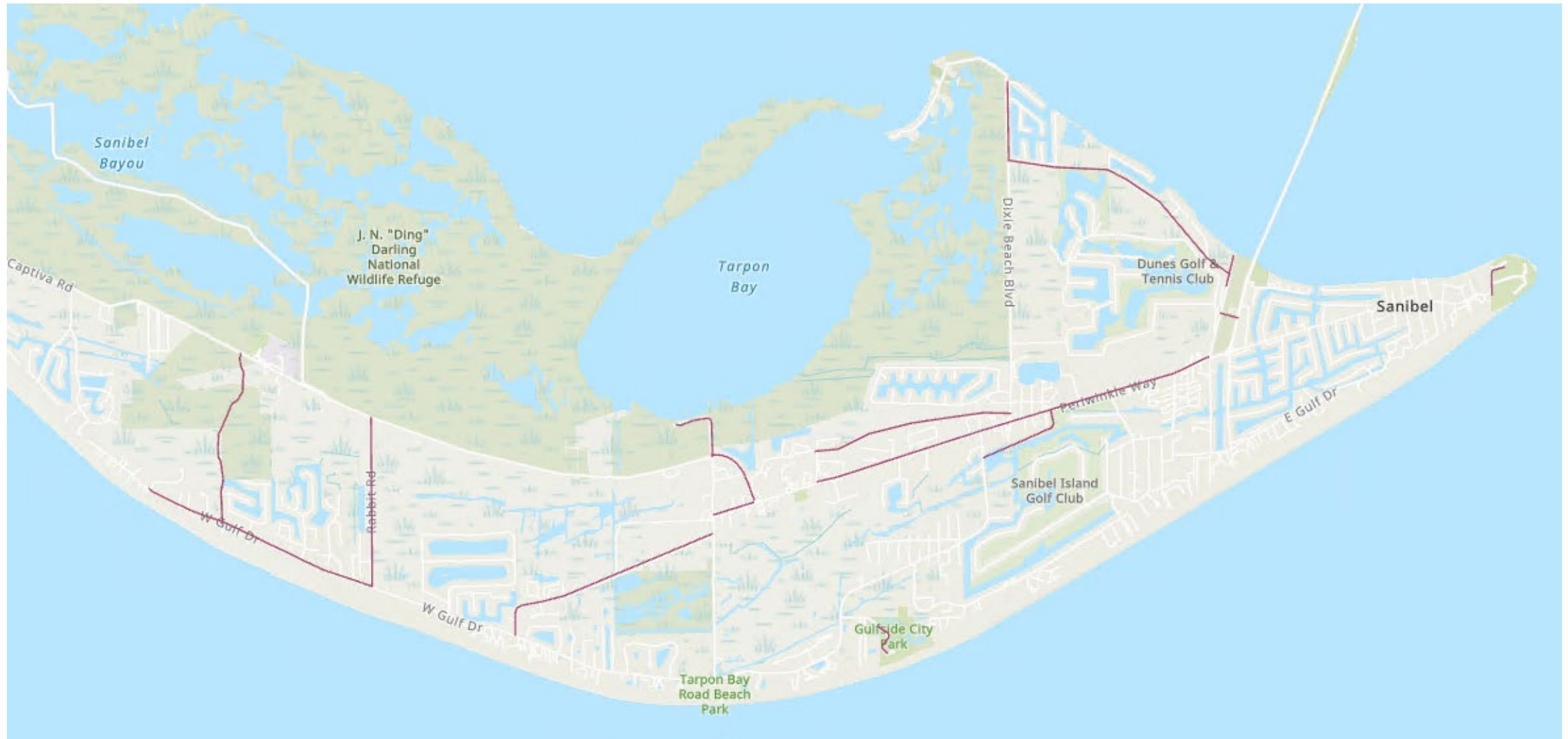
# Multimodal Recommendations: SUP

- Extend existing Shared Use Paths and implement new path extensions as identified in the SUP Master Plan
- Suggested new path connections not in the Master Plan:
  - Pond Apple Park Trail, between Bailey Road and Causeway Boulevard
  - Island Inn Road, between Tarpon Bay Road and W Gulf Drive
  - US Fish and Wildlife Service, between Sanibel-Captiva Road and W Gulf Drive



Source: Maguire Boulevard, Orlando. Kittelson & Associates, Inc.

# Multimodal Recommendations: SUP



# Multimodal Recommendations: Transit

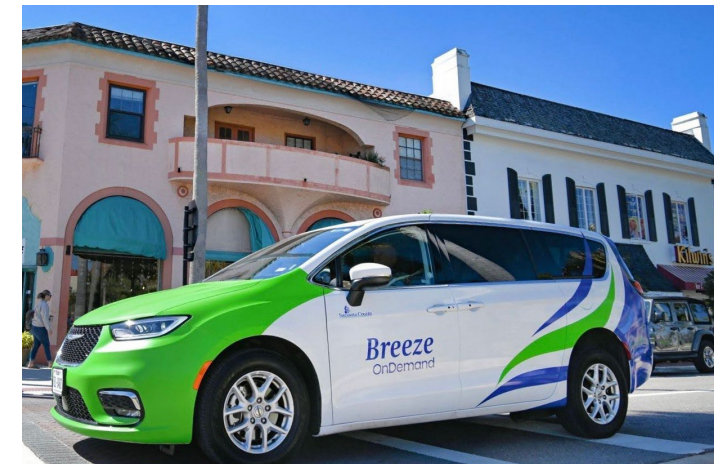
- Conduct a circulator feasibility study to understand demand for transit in Sanibel
  - A smaller transit vehicle stopping at restaurants, retail, grocery stores, beach access, etc.
- Perform a circulator mobility on demand pilot study, possibly partnering with LeeTran



Source: WGCU News



Source: Circuit



Source: Sarasota County

# Multimodal Recommendations: Transit

- If future transit demand is high, consider a larger vehicle like a trolley or bus
  - The Sanibel Causeway and Periwinkle Way could be expanded to accommodate a dedicated transit lane to alleviate congestion and help with hurricane evacuation



Source: Space Coast Area Transit

# Multimodal Recommendations: Transit

Consider mobility hubs for transfers between transportation modes

- Potential locations: Tarpon Bay Explorers, Rabbit Road and Sanibel-Captiva Road, Sanibel Boat Ramp, Sanibel City Pier, Finnimore's Bike Rentals, Billy's Bike Rentals, Tarpon Bay Public Beach Parking

Conduct a water taxi feasibility study

- Potential locations: Fort Myers Beach, Causeway Beach Park, Tarpon Bay Explorers, Sanibel Boat Ramp, and Sanibel City Pier



# Multimodal Recommendations: Parking

- Remove commercial parking minimums
- Provide
  - Incentives for developers and existing businesses to redevelop their parking lots to accommodate more bike parking, transit shelters, and green spaces
  - Park-and-ride options off the island to encourage visitors to come without their car
- Introduce seasonal tolling on Sanibel Causeway to encourage water taxi use and reduce congestion on the island



Source: Kittelson & Associates, Inc.



Source: Florida's Turnpike

# Next Steering Committee Meeting Dates

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- 1:30 PM Wednesday, July 15, 2026
- 1:30 PM Wednesday, September 16, 2026
- 1:30 PM Wednesday, November 18, 2026



# Comments and Questions?



Second Steering Meeting  
November 19, 2025

**Transportation Master Plan Steering Committee**  
**2026 MEETING SCHEDULE**  
**MacKenzie Hall - 800 Dunlop Road**  
(3rd Wednesday of the Month at 1:30 p.m.)

**1:30 PM Wednesday, January 21, 2026**

**1:30 PM Wednesday, March 18, 2026**

**1:30 PM Wednesday, May 20, 2026**

**1:30 PM Wednesday, July 15, 2026**

**1:30 PM Wednesday, September 16, 2026**

**1:30 PM Wednesday, November 18, 2026**